WIOA Unified vs. Combined State Plan Task Force Recommendations DRAFT

May 21, 2015

For Review and Discussion: June 4, 2015

Governor Inslee requested that the Workforce Training and Education Coordinating Board explore fully the benefits of a combined plan versus a unified plan, including an analysis of any current barriers to accomplishing a combined plan under WIOA. In furtherance of this request, the WIOA Steering Committee established a Task Force to evaluate benefits and risks or other considerations of proceeding with a combined state plan versus a unified state plan, and to develop a preferred recommendation.

The recommendations of the Task Force are as follows:

Majority Recommendation:

Support proceeding with a Unified State Plan, with several additional recommendations:

- Consider a "hybrid" model that continually evaluates move to Combined State plan, such as through a provision for a standing group to regularly review of including other programs as part of a combined state plan
- Consider the Unified State Plan the "minimum" strive to strategically broadly and inclusively incorporate elements of the workforce system into the plan.
- Consider some type of MOU in the Unified State Plan that ensures all key stakeholders have a voice at the table or as part of the certification process

Reasons not to support a Combined State Plan at this time:

- Concern regarding resources and level of effort to produce a Combined State Plan during WIOA implementation
- Layers of complexity of a Combined State Plan with no incentives offered by federal programs, difficult for WDCs to see the benefit of a Combined State Plan
- Risk to some programs (such as Perkins) moving to a Combined State Plan if they fail to meet all the required program plan requirement, funding risks could be significant

Minority Recommendations:

Support a Combined State Plan if smaller programs want to be included at this time

- Since WDCs are so different across the state, a combined plan helps ensure a little more uniformity
- Helps ensure small programs voices are heard

Support moving forward with a Combined State Plan with broad inclusion of programs.

- Would help support the legal and structural vision Washington is striving to build
- If we delay, may be difficult to move to a Combined Plan structure at a later date

Other views: The State Strategic Plan should:

- Incorporate all the elements of the workforce system into the plan
- Focus on efforts that matter (i.e. WorkFirst focuses on engagement that matters)
- Declare the populations (low income, disabled, veterans, etc.) are the focus of services
- Reset from WIA moving away from a "program focus" to a "customer's needs" focus
- Include performance measures even dashboards that show measurements

Include Guiding Principles:

- Ensure all voices are brought to the table
- Continually evaluate the Unified Plan and whether adding programs to the plan (moving to a combined plan) would strengthen the plan
- Consider some type of MOU or certification process in the state plan to ensure all key stakeholders have a voice at the table
- The state should justify programs that are not included in a combined plan at the 2 year and/or 4 year review of the plan
- Questions to consider when adding programs will it help to build a stronger workforce system?
- Focus on end-users and adding value to the current system
- Make sure that strategies for how we deliver services to citizens are flexible down to the local levels through the MOU process

Only support a Combined State Plan if some value added can be shown